IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF PENNSYLVANIA

JUAN DAVILA-BAJANA,) Civil Action No. 04-253E
)
Plaintiff,) Hon. Sean J. McLaughlin
) United States District
V.) Judge
)
TIM HOLOHAN, et al.,) Hon. Susan Paradise Baxter
) Chief United States Magistra
Defendants.) Judge
)
) ELECTRONICALLY FILED
)

DEFENDANTS' OBJECTIONS TO THE REPORT AND RECOMMENDATION

AND NOW, come the Defendants, Tim Holohan, Marty Sapko,
Deborah Forsyth, Stephen Housler, Robert Klark, and Dave English
(hereinafter collectively referred to as "Defendants"), by and
through their attorneys, Mary Beth Buchanan, United States
Attorney for the Western District of Pennsylvania; Paul D. Kovac,
Assistant United States Attorney for said district; and Douglas
S. Goldring, Assistant General Counsel for Federal Prison
Industries, Inc., and respectfully file their Objections to
Magistrate Baxter's Amended Report and Recommendation dated
July 17, 2006 ("R&R").

In a previous objection to the Court's Original R&R,

Defendants objected to the Court's failure to apply the Total

Exhaustion Doctrine to this case. Because the R&R now recommends

dismissal of Plaintiff's Eighth Amendment claim based upon

exhaustion, it is clear that some, but not all, of Plaintiff's claims have not been fully exhausted. As such, this case is ideally suited for the Court to utilize the Total Exhaustion Doctrine to dismiss the Complaint in its entirety.

The application of the Total Exhaustion Doctrine is based upon the PLRA's exhaustion provision, 42 U.S.C. § 1997e(a), which contemplates that all claims brought to the district court in one action must have been exhausted prior to the initiation of the action. That is, a district court must terminate a <u>Bivens</u> action if <u>any</u> of Plaintiff's claims are unexhausted (as opposed to dropping only those claims which are unexhausted). <u>See Rivera v. Whitman</u>, 161 F. Supp.2d 337, 339-43 (D. N.J. 2001) (abrogated on other grounds by <u>Ray v. Kertes</u>, 285 F.3d 287, 293 n.6 (3rd Cir. 2002)). The Eighth and Tenth Circuits have also agreed, adopting the Total Exhaustion Doctrine as part of the PLRA exhaustion requirement. <u>Graves v. Norris</u>, 218 F.3d 884, 885 (8th Cir. 2000) (per curiam); Ross v. Bernalillo, 365 F.3d 1181, 1188-90 (10th Cir. 2004).

A Total Exhaustion Doctrine is also consistent with the PLRA's legislative history and goal of "reducing frivolous

The issue of total exhaustion is a matter of first impression both for this Court and the Third Circuit. One other District Court within the Third Circuit has considered this issue, however, and adopted the Total Exhaustion Doctrine. See Rivera v. Whitman, 161 F.Supp.2d 337, 339-43 (D. N.J. 2001) (abrogated on other grounds by Ray v. Kertes, 285 F.3d 287, 293 n.6 (3rd Cir. 2002)).

prisoner litigation and promoting judicial economy." Rivera, 161

F.Supp.2d at 341-42; Graves v. Norris, 218 F.3d 884, 885 (8th

Cir. 2000) (per curiam); Ross v. Bernalillo, 365 F.3d 1181, 118890 (10th Cir. 2004).2 "[B]y requiring that all claims be
exhausted before the federal court considers them, \$ 1997e(a)
ensures that prisoner actions are more focused and that some
frivolous claims are screened out." Id. Additionally, the Total
Exhaustion Doctrine "frees the federal court from the potentially
difficult and time-consuming process of determining precisely
which of the often-entangled claims have been exhausted and which
have not." Id. This rule also promotes comity, by allowing the
prisons to address, and remedy, problems before the prisoners
file suit. Id.

Thus, because Plaintiff has not exhausted all available administrative remedies with respect to all of his claims, the Complaint should be dismissed in its entirety based upon the Total Exhaustion Doctrine.

CONCLUSION

For the reasons stated above, the Report and Recommendation should be adopted only to the extent that it granted Defendants' Motion to Dismiss. To the extent the Amended Report and

 $^{^2}$ As the Court correctly noted in its R&R, not all Circuits to consider the Total Exhaustion Doctrine have adopted the approach of the Eighth and Tenth Circuits. See Ortiz v. McBride, 380 F.3d 649 (2nd Cir. 2004).

Recommendation denied Defendants' Motion, it should be rejected, and Defendants' Motion should be granted with a certification that any appeal would be deemed frivolous, lacking in probable cause, and not taken in good faith.

Respectfully Submitted,

MARY BETH BUCHANAN
UNITED STATES ATTORNEY

s/Paul D. Kovac
PAUL D. KOVAC
Assistant United States Attorney
Western District of Pennsylvania
U.S. Post Office and Courthouse
700 Grant Street, Suite 4000
Pittsburgh, PA 15219
(412) 894-7489

OF COUNSEL:

Douglas S. Goldring Assistant General Counsel Federal Prison Industries (UNICOR) 400 First Street, NW, 8th Floor Washington, DC 20534

Dated: July 21, 2006

CERTIFICATE OF SERVICE

I hereby certify that on this 21st day of July, 2006, a true and correct copy of the foregoing Defendants' Objections to the Report and Recommendation was electronically filed and served by first-class U.S. mail upon the following:

Mr. Juan Davila-Bajana Plaintiff <u>Pro Se</u> Reg. No. 47580-053 FCI-McKean P.O. Box 8000 Bradford, PA 16701

s/Paul D. Kovac
PAUL D. KOVAC
Assistant U.S. Attorney